## Message Text

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R 140905Z JUL 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC 2776

**UNCLAS NEW DELHI 10782** 

E.O. 11652: N/A TAGS: EWWT, IN

SUBJECT: REPEAT OF TELEGRAM BOMBAY PORT CONGESTION

FOLG SENT ACTION NEA DELHI INFO CALCUTTA MADRAS FM BOMBAY JUL 11 REPEATED TO YOU.

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**UNCLAS BOMBAY 1677** 

E. O. 11652: N/A TAGS:EAT, IN

SUBJ: BOMBAY PORT CONGESTION

REF: BOMBAY 1463

1. FURTHER TO REFTEL, THERE HAS BEEN NO PERCEPTIBLE IMPROVEMENT IN THE BOMBAY PORT CONGESTION. ACCORDING TO BOMBAY PORT TRUST (BPT) PUBLIC RELATIONS OFFICER, ON JULY 3, 1978 THERE WERE 88 SHIPS AWAITING BERTHS. THESE INCLUDE 28 WAITING IN MID STREAM, 46 REGISTERED FOR BERTHS BUT DEPARTED FOR OTHER PORTS TO RETURN LATER, AND 14 WHICH ARE PREPARING TO UNLOAD CARGO. JULY 7 PRESS REPORTS CLAIM THERE ARE NEARLY 100 SHIPS AWAITING BERTHS. CURRENTLY THERE IS A 30-DAY WAITING PERIOD FOR A SHIP TO GET A BERTH, ALTHOUGH A 10-DAY WAITING PERIOD IS CONSIDERED NORMAL DURING THE MONSOON. UNCLASSIFIED

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2. ACCORDING TO PRESS REPORTS OF JULY 1 TWO SHIPPING CONFERENCES (I CQUEI G KARMAHOM) HAVE RECENTLY NOTIFIED

SHIPPERS OF THEIR INTENTION TO INCREASE THE PORT CONGESTION SURCHARGE FROM THE CURRENT 15 PERCENT TO 25 PERCENT SHOULD THE PRESENT LEVEL OF PORT CONGESTION PERSIST.

3. AS REPORTED EARLIER, BPT AND SHIPPING COMPANIES ATTRIBUTE CONGESTION TO "SLOW-DOWN" AND "WORK TO THE RULE" AGITATION BY SOME SECTIONS OF PORT AND DOCK WORKERS. DISCONTENTMENT PERSISTS IN AT LEAST THREE UNION COMPONENTS:

A) OVER 800 CRANE OPERATORS BELONGING TO THE BOMBAY PORT TRUST EMPLOYEES UNION (BPTEU) ARE DEMANDING OVERTIME PAYMENT FOR EXTRA WORK AND RECRUITMENT/TRAINING OF ADDITIONAL CRANE OPERATORS TO WORK I RELIEF. BPT CLAIMS IT IS EXTREMELY DIFFICULT TO FIND QUALIFIED CANDIDATES WILLING TO FILL OPERATOR VACA CIES AT EXISTING WAGE LEVELS. CRA E WORKER DEMANDS ARE CURRENTLY BEING NEGOTIATED BETWEEN BPTEU AND BPT OFFICIALS, BUT NO RESOLUTION IS IN SIGHT.

B) ABOUT 25SVARBOR PILOTS, BELONGING TOHE BOMBAY PORT PILOT'S ASSOCIATION (BPPA) HAVE BEEN ON "GO-SLOW" FOR THE LAST SIX MONTHS, DEMANDING INCREASED WAGES AND IMPROVED WORKING CONDITIONS. BOMBAY HARBOR PILOTS' WAGES RANGE FROM 2,000 - 2,500 RUPEES PER MONTH, MUCH LESS THAN AMOUNT PAID TO INDIA MASTER MARINERS IN INTERNATIONAL SHIPPING. INDICATIVE OF THIS WAGE P OBLEM IS THE FACT THAT THERE ARE CURRENTLY 14 UNFILLED HARBOR PILOT VACANCIES. BPT SOURCES TOLD

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US THAT CAPTAIN KARNIK OF BPPA IS CURRENTLY IN NEW DELHI DISCUSSING THE ABOVE GRIEVANCES WITH MINISTRY OF SHIPPING AND TRANSPORT OFFICIALS.

C) SLOW OFF-LOADING OF FERTILIZERS AND EDIBLE OIL BY FOOD CORPORATES

OF INDIA (FCI) EMPLOYEES, BELONGING TO THE
TRANSPORT AND DOCK WORKERS UNION (TDWU) ALSO CONTRIBUTES TO
CURRENT PORT CONGESTION. FCI EMPLOYEES HAVE BEEN CONDUCING
"WORK-TO-RULE" AGITATION FOR THE PAST SEVERAL WEEKS IN
PROTEST AGAINST FCI MANAGEMENT DECISION TO MEET DEMAND BY
ASSIGNING EXTRA OFF-LOADING WORK TO CONTRACTORS WHO WILL PAY
AN ANTICIPATED WAGE OF APPROXIMATELY RS.4/DAY TO CASUAL
LABORERS AGAINST THE CURRENT WAGE OF RS.20/DAY PAID TO FCI

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LTZEES. TDWU BELIEVES CONTRACT LABOR WILL ERODE ITS FUTURE BARGAINING POSITION. THE FCI AND TDWU ARE NEGOTIATING, BUT THERE ARE NO INDICATIONS OF AN AGREEMENT IN THE NEAR FUTURE.

4. COMMENT: CURRENT BOMBAY PORT CONGESTION THAT STARTED IN

MAY 1977 WHEN PBTEU WORKERS WENT ON AN ELEVEN DAY STRIKE (ENDING MAY 21) WHICH RESULED IN A BACKLOG OF 45 SHIPS AWAITING BERTH. SUBSEQUENTLY LABOR PROBLEMS HAVE COMPOUNDED THE BACKLOG TO THE CURRENT 88 SHIPS AWAITING BERTH. HOWEVER, EVEN SHOULD CURRENT LABOR PROBLEMS BE RESOLVED IN THE NEAR FUTURE, WE BELIEVE IT UNLIKELY THAT PORT CONGESTION WILL BE REDUCED TO ACCEPTABLE LEVELS IN THE FORESEEABLE FUTURE, BECAUSE THE NUMBER OF SHIPS CALLIN AT BOMBAY PORT CONTINUE TO INCREASE WELTUBEYOND THE CAPACITIES OF THE PORT'S PHYSICAL FACILITIES AND EMPLOYEE LEVEL WHICH HAVE REMAINED STATIC. THE FOLLOWING FIGURES TEND TO SUPPORT THIS CONCLUSION:

YEAR TONNAGE HANDLED NO. SHIPS ENTERED UNCLASSIFIED

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(IN MILLIONS OF TONS)

75-76 16.79 2,736 76-77 17.37 3,387 77-78 16.74 H 3,487

WHILE TONNAGE HANDLED HAS BEEN MAINTAINED AT ABOUT THE SAME

LEVEL FOR THE PAST THREE YEARS, 7.1 OR 7.4 PECENT MORE SHIPS

ENTERED THE PORT IN 77-78 THAN IN 75-76. OVER THE PAST THREE YEARS DOCK WORKER EMPLOYMENT HAS REMAINED CONSTANT AT APPROXIMATELY

## 30,000.

(BPTEU MEMBERSHIP IS 10,000; TDWU IS 16,000; GENERAL WORKERS UNION (GWU) IS 500 AND IS THE ONLY

UNION WITHOUT CURRENTLY ARTICULATED GRIEVANCES; THE REMAINING 3,500 IS NON-U ION LABOR). THERE HAS BEEN NO MAJOR EXPANSION OF PORT CARGO HANDLI G FACILITIES IN THE PAST FOUR

YEARS.

RAIL AND HIGHWAY ARTERIALS AT THE PORT ARE INADEQUATE AND THERE ARE NO PLANS TO IMPROVE THEM. SEA LAND SERVICE INC., EDISON, N.J. 08817 HAS PLANS TO ESTABLISH AN INDEPENDENTLY OPERATED CONTAINERIZED CARGO HANDLING FACILITY. THESE PLANS ARE LIKELY TO BE RESISTED BY THE UNIONS AND IN ANY CASE ARE NOT LIKELY TO HAVE A SUBSTANTIAL IMPACT ON PROJECTED PORT CONGESTION. EARLIER PLANS TO BUILD OTHER DOCKS WITH RAIL AND HIGHWAY ARTERIALS ACROSS THE HARBOR AT NHAVA-SHEVA ARE UNLIKELY TO BE IMPLEMENTED IN THE FORESEEABLE FUTURE, AS GOVERNMENT IS GIVING PRIORITY TO OTHER PROBLEM SECTORS.

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